# New Title IX Regulations: The Impact on Our Campus

Office of Title IX Compliance and Training May 20-21, 2020



# Outline

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The New Regulations

**Next Steps** 

# Our Commitment and Our Goal

In the midst of changing laws and regulations, The St. Mary's Way remains firm.

We are committed to ensuring that all of our Title IX actions are based in respect, sensitivity, and dignity for all of our students, faculty, and staff members.

# Background

2011, 2014	Obama administration issues Title IX guidance					
Sept. 2017	Betsy DeVos, Secretary of Education under President Trump, addresses Title IX					
	We share a message with SMCM community					
	Trump administration releases new interim Title IX guidance, withdrawing most Obama-era guidance					
Nov. 2018	Trump administration releases new proposed Title IX regulations					
	We host meetings and share information for SMCM community					
Nov. 2018 - Jan. 2019	Notice and comment period - over 124,000 comments received					
May 2020	Trump administration releases final Title IX regulations					
	We share a message with the SMCM community and begin hosting meetings					
Aug. 2020	New Title IX regulations are implemented					

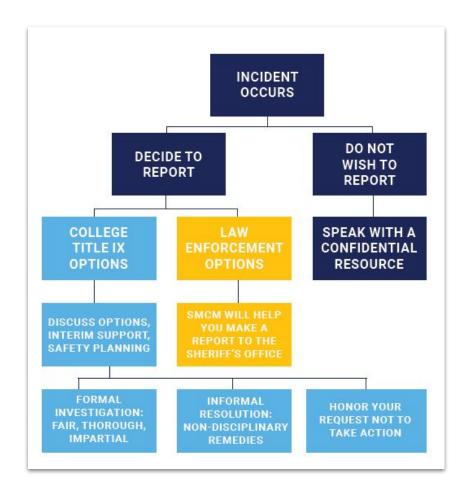
Campus Snapshot

# Title IX Team

Michael Dunn	Kyle Bishop	Shannon Jarboe	Leonard Brown, Jr.	
Director of Title IX Compliance and Training/ Title IX Coordinator	Deputy Title IX Coordinator, Assistant Dean of Students	Deputy Title IX Coordinator, AVP of Human Resources	Vice President for Student Affairs, Dean of Students	
Helen Ann Lawless	Erin McDonnell	Kelly Muldoon	Tressa Setlak	
Title IX Investigator/ Prevention Specialist	Senior Woman Administrator, Dept. of Athletics/Head Lacrosse Coach	Staff Therapist/ Sexual Assault Advocate	Director of Public Safety	

Our current policy, student procedures, and employee procedures are available at www.smcm.edu/title-ix

# Current SMCM Policy and Processes



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Formal resolution process for **students**:

Formal Complaint	Notice of Investigation	Investigation	Summary of Evidence	Parties' Response to Summary of Evidence	Outcome	Appeal
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Civil rights investigator model since 2016; a hearing model before then

Formal resolution process for *employees* is similar but without the creation of the summary of evidence

# 2020 Campus Climate Survey

January 21 – February 11, 2020

27% response rate (down from 31% in 2019)

Overrepresentation of white and female student populations

Analysis and conclusions by the Office of Institutional Research (Thank you!)

# **Executive Summary**

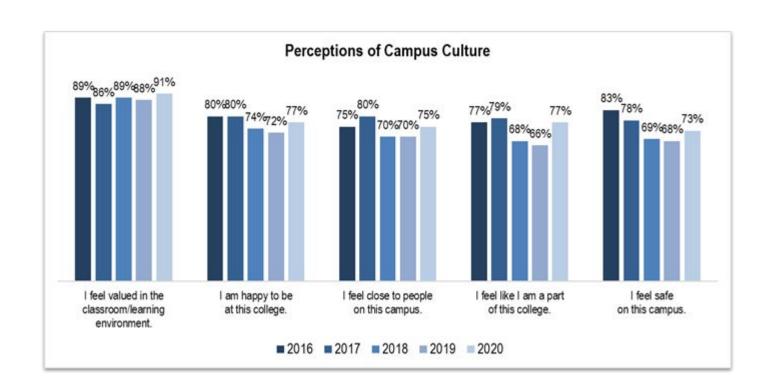
**Student opinions are on a positive upswing on every survey measure**, including perceptions of campus culture, perceptions of faculty/staff/ administrators, knowledge of Title IX campus resources, and helpfulness of campus resources.

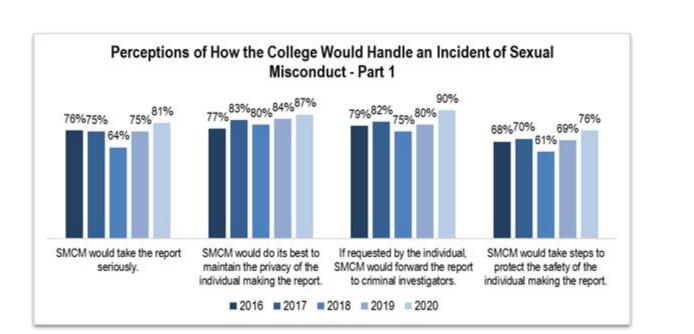
In particular, participant perceptions of Title IX-related policies and processes have substantially improved compared to previous surveys, reaching their *most positive values in five years*.

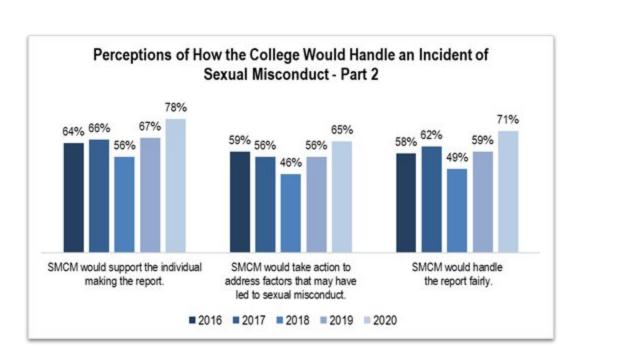
# **Executive Summary**

There continue to be some students who are dissatisfied with Title IX processes and procedures, and comments reveal that the reasons remain similar to previous years – perceptions of few consequences for offenders, mishandling of cases, and general concerns about safety on campus.

Among all survey respondents, **22**% indicated that they had experienced sexual assault or sexual violence since coming to the College, a slight increase from the 20% reported in 2019 but still below the reported rates for 2018 and 2017.







# Comments About Title IX

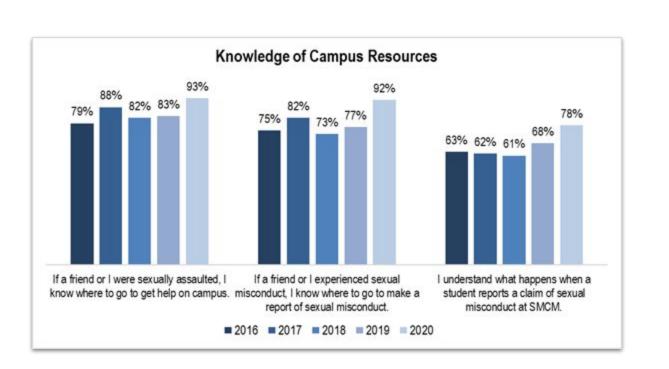
The *most frequent theme* among the comments, expressed by 21 participants (34%), was *positive sentiment regarding the Title IX office* and/or process.

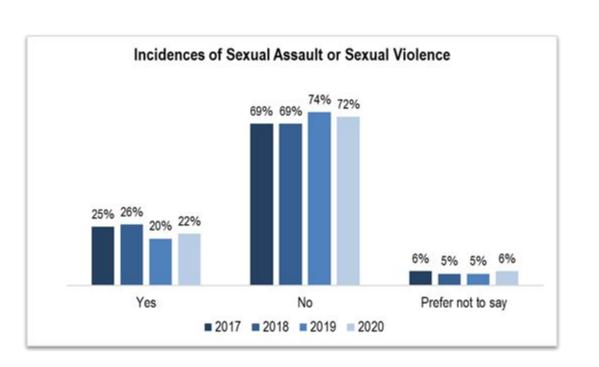
The *leading concern*, addressed by 13 participants (21%), was regarding *insufficient consequences for offenders*, remarking on alleged perpetrators being able to remain on campus and/or remaining in proximity to victims on campus.

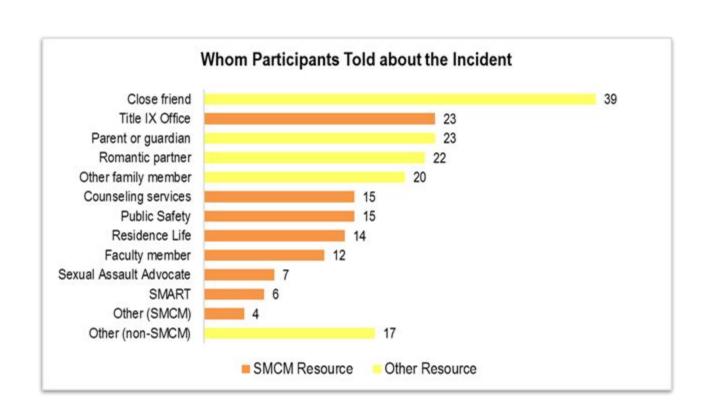
Close behind were reports by 11 respondents (18%) of *dissatisfaction with Title IX procedures*, including the perception that sexual misconduct cases were mishandled and/or cases were not taken seriously.

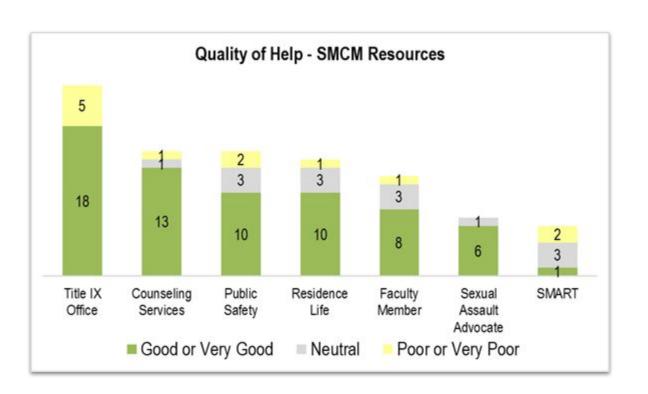
# Conclusions

Compared to all previous surveys since 2016, participant perceptions have *substantially improved* in all scenarios ... These improvements across all survey items in this section are *highly encouraging*.









# Any questions or comments?

# Spring 2020 Case Report

The Title IX Office received *14 Title IX reports* (compared to 25 in spring 2019) and *7 non-Title IX reports* 

## Sources of reports

- Staff members (7)
- Reporting parties (4)
- Faculty (4)
- Public Safety (2)
- Resident Assistants (2)
- Witnesses (2)

# Spring 2020 Case Report

### Issues reported:

- Sexual harassment (4)
- Sexual assault unknown (3)
- Retaliation (2)
- Non-consensual sexual intercourse (1)
- Dating violence (1)
- Stalking (1)
- Sexual exploitation (1)
- Gender-based harassment (1)
- Non-Title IX issues (7)

# Resolution of Spring 2020 Reports

Proceeded as far as possible given limited information - 7

Informal resolution - 5

Honored request for confidentiality - 2

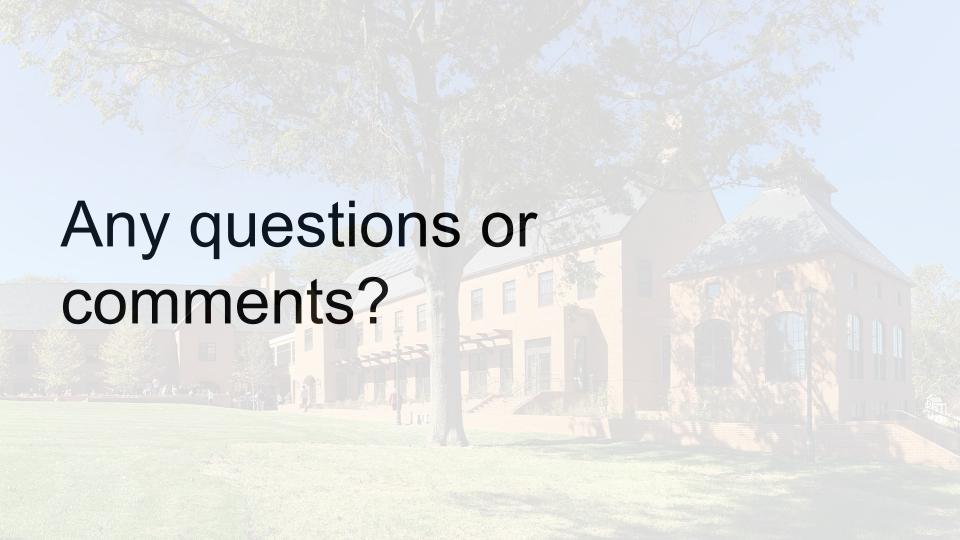
Non-Title IX issues - 7

# Formal Resolutions 2019-20

This year, the Title IX Office conducted 6 formal investigations (compared to 8 in 2018-19 and 7 in 2017-18)

- 4 investigations resulted in findings of responsible
- 1 investigation resulted in findings of responsible and not responsible
- 1 investigation is pending

Student sanctions ranged from disciplinary probation to expulsion



The New Regulations

# Sources

Department of Education Office for Civil Rights Newsroom

**Unofficial copy** of the regulations - 2,033 pages!

Press Release: U.S. Department of Education Releases Final Title IX Rule

References at the end of this slide deck include more information

Check out our statements from November 2019 and May 2020

# Department of Education Perspective

Working "to protect students from sexual misconduct and restore fairness and due process to our campuses"

"Taking historic action" so that "that all students are safe to learn and achieve without facing sexual harassment and sexual assault..."

"Ensuring even-handed justice" so that "schools can no longer inflict longstanding harm against students before providing basic, fair procedures...."

"Making our schools safer" by "working every day to protect America's students and survivors of sexual misconduct...."

# Department of Education Perspective

## **Guiding Principles**

"Historic Recognition of Sexual Harassment as Sex Discrimination"

"Supporting Complainants & Respecting Complainants' Autonomy"

"Non-Discrimination, Free Speech, and Due Process"

# "Sexual Harassment" Defined

Sexual Harassment includes three types of sexual misconduct:

- 1. **Quid pro quo harassment**: A school employee conditioning an educational benefit or service upon a person's participation in unwelcome sexual conduct
- 2. Unwelcome conduct determined by a reasonable person to be so **severe**, **pervasive**, **and objectively offensive** that it effectively denies a person equal access to the school's education program or activity

# A Closer Look at Sexual Harassment Language

New Title IX Regulation Language:

"Unwelcome conduct determined by a reasonable person to be so **severe**, **pervasive**, **and objectively offensive** that it effectively denies a person equal access to the school's education program or activity"

Based on a 1999 Supreme Court decision,

Davis vs. Monroe County Bd. of Ed., articulating the standard for a hostile environment

Current SMCM Policy Language:

"Sufficiently serious, pervasive or persistent as to create an intimidating, hostile, humiliating, demeaning, or sexually offensive working, academic, residential, or social environment under both a subjective and objective standard"

Based on Title VII workplace or public accommodations standard

According to DOE, *Davis* applies because of differing First Amendment/academic freedom concerns in education and the workplace

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- 2. Unwelcome conduct determined by a reasonable person to be so **severe**, **pervasive**, **and objectively offensive** that it effectively denies a person equal access to the school's education program or activity
- 3. **Sexual assault, dating violence, domestic violence, or stalking** (as defined by the Clery Act and the Violence Against Women Act)

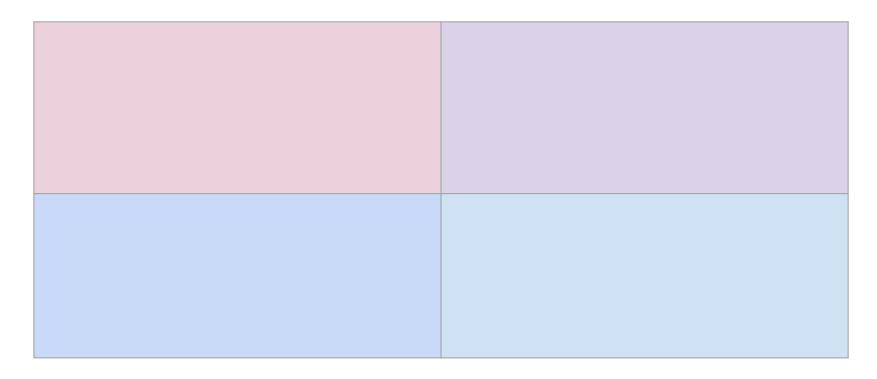
# When Schools Must Respond to Sexual Harassment

Consistent with Supreme Court precedent and the text of Title IX, a school must respond when:

(1) the school has actual knowledge of sexual harassment;

Actual knowledge - Notice to a Title IX Coordinator or to an official with authority to institute corrective measures on the school's behalf

- (2) that occurred within the school's **education program or activity**;
- (3) against a person in the United States.



A school violates Title IX when its response to sexual harassment is deliberately indifferent, or clearly unreasonable in light of the known circumstances	

A school violates Title IX when its Schools must investigate every response to sexual harassment is formal complaint, which may be filed by a complainant or by a deliberately indifferent, or clearly school's Title IX Coordinator unreasonable in light of the known circumstances

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The regulations add mandatory
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under Title IX, a school may address the allegations under the school's own code of conduct and provide supportive measures

#### Requirements for "A Fair Grievance Process" - 1/6

Give both parties **written notice** of the allegations, an equal opportunity to select an **advisor** of the party's choice (who may be, but does not need to be, an attorney), and an **equal opportunity** to submit and review evidence throughout the investigation

Use trained Title IX personnel to objectively evaluate all relevant evidence without prejudgment of the facts at issue and free from conflicts of interest or bias for or against either party

#### Requirements for "A Fair Grievance Process" - 2/6

Protect parties' privacy by requiring a **party's written consent** before using the party's **medical**, **psychological**, **or similar treatment records** during a grievance process

Obtain the parties' voluntary, written consent before using any kind of **informal resolution** process, such as mediation or restorative justice, and **not** use an informal process where an employee allegedly sexually harassed a student

#### Requirements for "A Fair Grievance Process" - 3/6

Apply a presumption that the respondent is not responsible during the grievance process (often called a **presumption of innocence**), so that the school bears the burden of proof and the standard of evidence is applied correctly

Use either the **preponderance of the evidence** standard or the **clear and convincing** evidence standard (and use the same standard for formal complaints against students as for formal complaints against employees)

#### Requirements for "A Fair Grievance Process" - 4/6

Ensure the decision-maker is not the same person as the investigator or the Title IX Coordinator (i.e., **no civil rights models**)

For postsecondary institutions, **hold a live hearing and allow cross-examination by party advisors** (never by the parties personally)

Protect all complainants from inappropriately being asked about prior sexual history ("rape shield" protections)

## A Closer Look at Hearings

Hearings must be live but not necessarily in the same space

Expert witnesses must be allowed

Cross-examination must be done directly, orally, in real time, by the adviser

If a party will not sit for cross-examination, their statements will not be considered

Parties have 10 days to review the final investigative report before the hearing, and also have 10 days to review all evidence before the investigative report is finalized

#### Requirements for "A Fair Grievance Process" - 5/6

Send both parties a **written determination** regarding responsibility explaining how and why the decisionmaker reached conclusions

Effectively implement **remedies for a complainant if** a respondent is found responsible for sexual harassment

Offer both parties an equal opportunity to appeal

## Requirements for "A Fair Grievance Process" - 6/6

Protect any individual, including complainants, respondents, and witnesses, from **retaliation** for reporting sexual harassment or participating (or refusing to participate) in any Title IX grievance process

Make all materials used to train Title IX personnel publicly available on the school's website

Document and **keep records** of all sexual harassment reports and investigations for seven years

# Next Steps

Thinking about the floor (compliance) and the ceiling (best practices)

# Four Big Challenges (So Far) to Resolve by August

- Developing new resolution processes for formal investigations, informal resolutions, and sexual misconduct that does not fall under Title IX
- 2. Determining the status of **responsible employees**, or officials with authority
- 3. Aligning policy and procedures for students, faculty, and staff, mindful of employee handbooks and collective bargaining agreements
- 4. Identifying and training investigators, hearing officers, appeal officers (and advisers?) to serve in the formal resolution process -- and posting training materials online

## Next Steps

Stay connected with professional organizations nationally and in Maryland

Work with Office of the Attorney General to implement new regulations

Provide regular updates to campus as this process continues

Revise policy, procedures, and other materials by August

In the new academic year, inform and educate the campus about new policies and procedures

#### Our Commitment and Our Goal

In the midst of changing laws and regulations, The St. Mary's Way remains firm.

We are committed to ensuring that all of our Title IX actions are based in respect, sensitivity, and dignity for all of our students, faculty, and staff members.

#### References - 1/2

Title IX Regulations Addressing Sexual Harassment (Unofficial Copy), May 6, 2020, <a href="https://www2.ed.gov/about/offices/list/ocr/docs/titleix-regs-unofficial.pdf">https://www2.ed.gov/about/offices/list/ocr/docs/titleix-regs-unofficial.pdf</a>

PRESIDENT DONALD J. TRUMP IS WORKING TO PROTECT STUDENTS FROM SEXUAL MISCONDUCT AND RESTORE FAIRNESS AND DUE PROCESS TO OUR CAMPUSES, May 6, 2020, <a href="https://www2.ed.gov/about/offices/list/ocr/docs/titleix-fact-sheet.pdf">https://www2.ed.gov/about/offices/list/ocr/docs/titleix-fact-sheet.pdf</a>

U.S. Department of Education Title IX Final Rule Overview, May 6, 2020, <a href="https://www2.ed.gov/about/offices/list/ocr/docs/titleix-overview.pdf">https://www2.ed.gov/about/offices/list/ocr/docs/titleix-overview.pdf</a>

Summary of Major Provisions of the Department of Education's Title IX Final Rule, May 6, 2020, <a href="https://www2.ed.gov/about/offices/list/ocr/docs/titleix-summary.pdf">https://www2.ed.gov/about/offices/list/ocr/docs/titleix-summary.pdf</a>

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ATIXA, Top Ten Myths of the New OCR Title IX Regs, © 2020

ATIXA Webinar, Ten Things to Know About the New Title IX Regulations, May 11, 2020

ACE Webinar, Discussing the Title IX Final Rule, May 11, 2020

NASPA Rapid Response Webinar, *Understanding the Final Title IX Rule and Its Impact*, May 14, 2020

Clery Center and Student Conduct Institute Webinar, *Keeping Focus: Reviewing Clery Act Requirements in Light of New Title IX Regulations*, May 19, 2020

AASCU Title IX Updates Webinar, May 19, 2020



#### Thank You!

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